

FRANKLIN COUNTY BOARD OF COMMISSIONERS

MINUTES OF GENERAL SESSION

January 7, 2020

The Franklin County Board of Commissioners convened in the Commissioners Hearing Room at 9:00 A.M. on Tuesday, January 7, 2020.

Present were: John O'Grady, President
Marilyn Brown, Commissioner
Kevin L. Boyce, Commissioner

Also present on the dais were Nick Soulas, First Assistant Prosecuting Attorney, Prosecuting Attorney's Office; Kenneth N. Wilson, County Administrator; Zachary Talarek, Director, Office of Management & Budget; Kris Long, Deputy County Administrator; Erik Janas, Deputy County Administrator; and, Dean M. Hindenlang, Clerk to the Board of Commissioners.

President O'Grady called the meeting to order at 9:15 A.M.

President O'Grady moved for the approval of the minutes of the July 2, August 6, and October 1, 2019 General Session meetings, and the December 12, 2019 Briefing Session meeting, seconded by Commissioner Brown. The minutes were approved by roll call vote.

Resolution No. 0002-20, awarding contract and approving contract bond to Complete General Construction Co., for the Trabue Road Bridge 7.85 over Norfolk Southern Railroad Improvement Project, Franklin County, Ohio (\$4,171,272.37) (Engineer), presented by Cornell Robertson, County Engineer, and Ed Herrick, Bridge Design Engineer, Engineer's Office.

Mr. Herrick: Good morning, Commissioners. This resolution seeks to award the contract and approve the contract bond to Complete General Construction Company, for the Trabue Ridge over Norfolk Southern Railroad. This is a cooperative improvement, between the City of Columbus and Franklin County. It's located in western Franklin County, on the Norwich, Franklin Township border. Complete General Construction Company was selected via the competitive bid process, with an opening on December 10, 2019. Pending any questions, I would ask for your approval.

Commissioner Boyce moved to approve Resolution 0002-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0003-20, authorizing the Franklin County Engineer to enter into a contract

modification with Shelly & Sands, Inc., for the 2019 Franklin County Township Resurfacing Program, (an increase of \$146,000.00) for a revised contract amount of \$3,082,282.05 (\$3,082,282.05) (Engineer) presented by Cornell Robertson, County Engineer, Engineer's Office.

Mr. Robertson: Commissioners, this resolution is for bridge repair in the northeast part of Franklin County, in Jefferson Township, along Haven Corners Road over Blacklick Creek. This is a bridge that was experiencing accelerated deterioration of some of the pier piles, and one pile was beginning to buckle. This change order allows Shelly & Sands to do the emergency repair, and get the roadway reopened in just ten days.

Commissioner Boyce: Well, that is very important.

Commissioner Boyce moved to approve Resolution 0003-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0004-20, authorizing an agreement with Falcon Correctional and Community Services, Inc. to provide medical and nursing care system review for the care and welfare of inmates in the Franklin County Correction Centers facilities (\$18,500.00) (Sheriff), presented by Dave Masterson, Director of Administrative Services, Sheriff's Office.

Mr. Masterson: To enhance quality control, Falcon Incorporated will review our current medical and nursing care facility, and offer best practice recommendations regarding necessary operational changes for the intake, classification, and housing management. They will also offer recommendations that will mitigate risk, regarding clinical and programmatic treatment processes. Pending any questions, I ask for approval of this resolution.

Commissioner Boyce moved to approve Resolution 0004-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0005-20, authorizing a contract with Proteam Solutions, Inc. (PSI) to provide deliverable-based services to the Franklin County Treasurer System (FCTS) (\$156,000.00) (Treasurer), presented by James Holmes, Chief Technology Officer, and Allyse Thomas, Budget and Purchasing Coordinator, Treasurer's Office.

Ms. Thomas: Good morning, Commissioners. We are requesting this resolution with Proteam Solutions to manage and maintain our tax system, which is our service that we use for our tax payers and their parcels.

Mr. Holmes: This is a continuation of the stabilization of the system which has reached an end-of-life cycle, until we replace this system.

Commissioner Boyce moved to approve Resolution 0005-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0006-20, authorizing a contract for consulting services with TMH Solutions, Inc. to support the upgrade of the Q Continuum Case Management System (\$100,000.00) (Office on Aging), presented by Amy Funk, Interim Director, Office on Aging.

Ms. Funk: Good morning, Commissioners. This resolution authorizes a contract with TMH Solutions, Incorporated, for consulting services to assist us with the upgrade for the Office on Aging's Q Continuum Case Management System. Within the scope of the contract, TMH will provide a project manager who will be assigned to assist with a market analysis in the form of a Request for Information (RFI), and Request for Proposal (RFP) process, to select the vendor most capable of providing the Office on Aging with a case management system. These project management services with TMH are purchased through a State Term Contract. It is a six-month contract, from January 7, 2020 through July 6, 2020, and will not exceed \$100,000. Pending any questions, I respectfully ask for your approval of this resolution.

Commissioner Boyce moved to approve Resolution 0006-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0007-20, authorizing the purchase of new ballot-on-demand voting equipment from KNOWiNK (\$747,000.00) (Board of Elections), presented by Ed Leonard, Director, Board of Elections.

Mr. Leonard: Good morning, Commissioners, and Happy New Year. The resolution you have before you is for the acquisition of a ballot-on-demand system. Our current system allows for voters to exercise the option of a hand-marked paper ballot. Also, the secretary of state also requires us to have a back-up supply of ballots available. This ballot-on-demand capability will allow us to make those ballots available to the public; the voter who chooses to vote by paper, and also meet the requirement that the secretary of state has for having an additional supply of paper ballots available for voters. This KNOWiNK Poll Print System will work seamlessly with our existing KNOWiNK electronic Poll Pass System. The KNOWiNK poll print solution is environmentally friendly, because it results in only printing the paper ballots that are actually used, it does not result in unused paper ballots that would also have to be stored. It is more cost effective because it reduces the upfront printing, paper, and storage costs, by only having to print and store those paper ballots that are actually requested by voters. We have a federal requirement that any ballots that we were to print in advance, would have to be stored for 22 months. Used ballots, those that are used by voters and those that remain unused. It is secure because there is a seamless connection between our existing Poll Pad System and the print system. It will allow our poll workers to more accurately ensure that the voter is given the right ballot, because it will print that ballot, when it is requested. Commissioners, I know you are aware that we have a multitude of ballot style combinations and this upcoming election, the March Primary, will have 1,204 ballot style combinations. Then, you multiply that by Democrat, Republican, Libertarian, and Issues Only, and suddenly, we are at 4,812 separate ballot

style combinations, of Congressional Districts, House Districts, school districts, et cetera, but we have that many in play this election cycle. This ballot-on-demand system will ensure that we are able to do that in a more accurate fashion. And, a process that will be easier for our poll workers, as well, to ensure that the voters get the right ballot. We've already looked at it and we anticipate that this will save money; it will essentially pay for itself between two and three election cycles. We talked with the Print Shop about whether they could print those additional ballots, but again, given the time, the election cycle we have, it's really just not practical. The Print Shop already prints our provisional ballots, which are a separate printing issue, as well as printing all of our absentee ballots that go out in the mail, so they already work tremendously hard to keep up with that demand, and adding this would create an additional burden. We have already secured an additional savings of \$430,000 over the original solution proposal, by working with the vendor to identify an alternate cabinet for transport and storage of the equipment. It's an off the shelf cabinet versus a custom cabinet that we've already been able to save \$430,000. I do want to extend my thanks to your budget staff [Office of Management & Budget]; to Director Perry-Balonier [Purchasing]; and Mr. Soulas [Prosecuting Attorney's Office], for their assistance in moving the contract through the processes. Pending any questions, I respectfully request approval of the resolution.

Commissioner Brown: Is this going to replace the ballots that you have available at the early voting centers, or is this for someone that wants to vote without using a machine?

Mr. Leonard: We will have some small quantity of pre-printed ballots available at the polling locations, but this would be to provide for being able to produce those paper ballots. It really is an alternative, because the voter really could use the touch screen voting system.

Commissioner Brown: But, if they don't want to use the touchscreen, and want to do it by hand...

Mr. Leonard: This will afford them that ability, Commissioner.

Commissioner Boyce moved to approve Resolution 0007-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

President O'Grady: Ed, I just want to let you know, thank you for the letter to the editor in the paper, yesterday or the day before.

Mr. Leonard: Sunday's paper [Sunday, January 5, 2020].

President O'Grady: I appreciate that, it was well written. Any word or news on when or if the secretary of state will rule?

Mr. Leonard: No, I have not received any indication yet. I appreciate your comment. I wrote the letter because it had really not been laid out, publicly, for the rationale of why we needed to advertise.

President O'Grady: The editorial that The Dispatch had written, and your thoughts on that editorial, I thought that was all good and well done. I am just curious where this goes and what the secretary of state does from here.

Mr. Leonard: If I do hear anything, I will be sure to keep you posted. Thank you.

Resolution No. 0008-20, review of petition to annex 0.972 +/- acres from Prairie Township to the City of Columbus Case #ANX-30-19 (Economic Development and Planning), presented by Jenny Snapp, Assistant Director, Economic Development and Planning.

Ms. Snapp: Good morning, Commissioners, and Happy New Year. This resolution is to consider an expedited type 2 annexation of 0.972 acres, from Prairie Township to the City of Columbus. The area to be annexed includes property located at 975 Hilliard Rome Road. That's west of Hilliard Rome Road, south of Feder Road, east of Doherty Road, and north of the Norfolk Southern Rail Line and West Broad Street. The petition was filed by agent and attorney Donald Plank of Plank Law Firm, on behalf of the owner, Zeebot, LLC, that's Nathan Cline, he is the Managing Member. Craig Moncrief is in attendance should you have any questions, on behalf of Plank Law Firm. 100 percent of the site's perimeter is contiguous to the City of Columbus and the City passed Ordinance Number 3154-2019, on December 9, 2019, indicating the services that will be provided once the annexation is approved and a statement regarding incompatible land uses and zoning buffer. The petition meets all statutory requirements of Section 709.021 of the Ohio revised Code, and pending any questions we request your approval.

President O'Grady: Does Mr. Moncrief have anything he'd like to add?

Mr. Moncrief: No, thank you, Commissioner.

Commissioner Boyce moved to approve Resolution 0008-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0009-20, review of petition to annex 0.388 +/- acres from Perry Township to the City of Columbus Case #ANX-31-19 (Economic Development and Planning), presented by Jenny Snapp, Assistant Director, Economic Development and Planning.

Ms. Snapp: This resolution is also to consider an expedited type 2 annexation of 0.388 acres, from Prairie Township to the City of Columbus. The area to be annexed includes property located at 0000 Riverside Drive; the property has no address, which is east of Riverside Drive, south of Cranston Drive (and State Route 161), west of Sawmill Road, and north of West Case Road. The petition was filed by agent and attorney Matthew Cull of Kephart Fisher, who is in attendance should you have any questions, and that is on behalf of the owner, Romanelli and Hughes Building Company. 50 percent of the site's perimeter is contiguous to the City of Columbus and the City passed Ordinance Number 3155-2019, on December 9, 2019, indicating the services that will be provided once the annexation is

approved and a statement regarding incompatible land uses and zoning buffer. The petition meets all statutory requirements of Section 709.021 of the Ohio revised Code, and pending any questions we request your approval.

President O'Grady: Does Mr. Cull have anything he'd like to add?

Mr. Cull: No, thank you, Commissioner.

Commissioner Boyce moved to approve Resolution 0009-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0010-20, authorizing the adoption of the Franklin County Criminal Justice Planning Board, Comprehensive Strategic Justice Plan for 2020-2024 (Justice Policy and Programs), presented by Michael Daniels, Director, Justice Policy and Programs.

Mr. Daniels: *A PowerPoint Presentation was utilized during the review of this resolution, and is on file with the Clerk to the Board of Commissioners.* Good morning, Commissioners. Every year, the Criminal Justice Planning Board is asked to put together a comprehensive, strategic plan for four years that is used to guide the work that we do, as well as to be able to show funders and how the work that we do fits strategically with our funding and the work that we're doing. It's important to recognize the membership of the Criminal Justice Planning Board, which consists of law enforcement, prosecution, public defender, courts, and clerks. So, folks from all across the justice spectrum. And, when you can get that group of folks to come together and adopt a singular policy, we think that is an important thing to do. This year, we very much focused on not creating a list of tasks, which has been what the previous plans have been, but rather a list of policies and statements of impact. This document helps to demonstrate that the group will commit to provide appropriate diversions for persons with mental illness; to provide appropriate diversion and treatment for individuals with substance use disorder, and while recognizing that while opioids capture many of the headlines, the number one drug from which people die is alcohol, over the long-term. And, we are seeing a recurrence of cocaine and methamphetamine. So, we will be continuing to focus on that. Additionally, providing appropriate alternatives to incarceration, for folks who do not pose a danger to themselves or their communities. So, looking at community alternative sentencing centers, retrial supervision, and other things that can keep people out of incarceration, when they do not pose a danger to the community.

Mr. Daniels (cont.): Further, an increase of services to victims of family in domestic violence; a direct commitment to support the County's commitment to reducing poverty and increasing economic mobility, as well as a commitment to supporting Franklin County Public Health's health equity efforts. I think what is important here is to really point out that this group came together and committed to directly address issues of equity and how it disproportionately impacts marginalized populations. It will specifically address topics of race and racism, which has been put out front, so too has that enabled us to put that out

in the discussions we're having within the justice system. I think that looking at this group, from across the board, and making this commitment is important. One, to commit to the elimination of racial disparities in the criminal justice system. But, that's a high bar, and one that this group has made a commitment to. Two, to prioritize racial equity in our decision making processes and the process that we go through. Three, to acknowledge the historical burden that communities of color have, particularly African Americans in Columbus, have borne regarding economic justice, and access to investment opportunities. And, to absolutely acknowledge that discrimination and that burden absolutely exists, and we must recognize that, within the justice system. Four, to understand the legacy of those inequitable policies and the incredibly deep harm and mistrust that is caused between certain communities and the justice system, in general. And, I think the most important statement that this entire document makes, and the group took this to heart and actually asked us to move it forward in the document that you have, so it becomes part of the very beginning of the things that we are committed to. Finally, this group recognizes, when and only when race can no longer be used to predict life outcomes. Commissioners, we are incredibly proud of the work that went into this; we are very honored to work with the partners that we do, who have come from a variety of sectors who have all been impacted by this issue of racial inequality, and to have a planning board that is willing to put it together and put it on the table and talk about it. We're proud to present this four year plan. If you have any questions, I'd be happy to address them at this time.

Commissioner Boyce: I am really excited about this plan and this work. Your structured focus, and how you've laid it out. I would love to discuss this with you more about what else I am thinking and I'd like to do a post on this. This is the kind of work that the public needs to hear from us, because it's the kind of grind work, that kind that you don't see the real impact each day, but we need to talk about it more. I'd like to talk about it more. Is it possible that I can get a copy of this presentation?

Mr. Daniels: Absolutely. I'll make sure that all of your offices receive the presentation.

Commissioner Brown: Michael, over the last couple of years, the Criminal Justice Planning Board has taken giant steps forward in its work, and I have seen it, being a participant on the Criminal Justice Planning Board. It's really taken leaps and bounds forward, and I am thrilled to be a part of the work. This is groundbreaking in this community, that this group came together and put this out front. And, we really do need to talk about it more. So, thank you.

Mr. Daniels: Thank you, Commissioner. This group, like any other, is as successful as its leadership, and under your leadership as the Chair, and Judge Barrow's leadership as the Vice-Chair, it's enabled us to bring these conversations forward. I would say that not necessarily in a safe space, but in a brave space, where we can have uncomfortable conversations, knowing that we have to push through those in order to make real progress.

Commissioner Brown: The group finally started talking a couple of years ago, and it's been a really brave conversation that we've been having, so this has been a work in progress. A

journey, over years, to get to this place. And, I think having our poverty work start talking about the conversation, allowed us, in some of our committee work, to be able to start having the brave conversations that weren't happening elsewhere, to finally come out and have those conversations, among these groups of law enforcement, and prosecutorial, and it is tough groups of people coming together, having those conversations.

President O'Grady: Yes, that's where my thoughts go with this. Along with the Poverty Blueprint, it's more recognition that we are opening up and understanding, and realizing racial equity is something that we need to put on the forefront of our conversations. We need to understand that it's a new day, and we need to have this conversation at the forefront in the community. This is fantastic work.

Mr. Daniels: Thank you.

Commissioner Boyce moved to approve Resolution 0010-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0011-19, approving purchases for various Franklin County agencies (\$165,489,589.76) (Purchasing), presented by Megan Perry-Balonier, Director, Purchasing.

Ms. Perry-Balonier: Good morning, Commissioners. Today I am presenting to you the first purchase order (PO) resolution of 2020. As a reminder, the first few resolutions each January are much larger in quantity and dollar value, than the rest of the year. By way of explanation, the County Auditor's Office closes all open purchase orders. Agencies must then open new POs at the beginning of the next fiscal year. This allows agencies to make payment for any of the previous year costs. It is also time for agencies to open POs for anticipated costs for the new fiscal year. It's important to note that these encumbrances are in many cases for budgeted costs, spread over the 12 months of 2020. They include, for example, approved construction contracts, utilities, appointed counsel fees, postage, or various agency program costs. With that said, the resolution before you requests your approval of 482 purchase orders, for which the County Auditor has pre-certified available funding. Pending any questions, I request your approval of this resolution.

Commissioner Boyce moved to approve Resolution 0011-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0012-20, authorizing an application to the Franklin County Court of Common Pleas for employment of Bricker & Eckler to perform services associated with arbitrage, rebate, and yield restriction compliance, and to serve as bond counsel and provide advice in public finance matters as needed during 2020 (Board of Commissioners), presented by Zak Talarek, Director, Office of Management & Budget.

Mr. Talarek: Good morning, Commissioners. This resolution authorizes the application for a court order, pursuant to Section 305.14 of the Revised Code, in order to employ the law

firm of Bricker & Eckler during 2020, to perform the calculations associated with the interest earnings on bond proceeds that's required by our I.R.S. guidelines for the County's tax-exempt debt. After approval of the court order, a subsequent resolution will be submitted for approval of the contract. Pending any questions, I would ask for your approval of this resolution.

Commissioner Boyce moved to approve Resolution 0012-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0013-20, authorizing an application to the Franklin County Court of Common Pleas for employment of Frost Brown Todd to serve as bond counsel and provide advice in public finance matters during 2020 (Board of Commissioners), presented by Zak Talarek, Director, Office of Management & Budget.

Mr. Talarek: Commissioners, as stated in the title, this resolution would be the application of a court order for Frost Brown Todd, to serve as bond counsel during 2020, to continue to serve the County in that capacity. Again, after approval of this resolution, a subsequent resolution will be submitted for approval of the contract. Pending any questions, I would ask for your approval of this resolution.

Commissioner Boyce moved to approve Resolution 0013-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0014-20, authorizing an application to the Franklin County Court of Common Pleas for employment of Ice Miller to serve as legal counsel regarding labor relations matters during calendar year 2020 (Board of Commissioners), presented by Zak Talarek, Director, Office of Management & Budget.

Mr. Talarek: For this contract, these are legal services provided to the County's collective bargaining negotiations, as well as worker's compensation claims. Pending any questions, I would ask for your approval of this resolution.

Commissioner Boyce: What bargaining units are up this year?

Mr. Talarek: I believe, under the Commissioners' agencies, Job & Family Services, with OCSEA, their contract expires March 31, of this year. And then, AFSCME and Child Support's Teamster's Agreements will be at the end of this calendar year. So, negotiations will likely start toward the end of the year. And then, there are a couple elected officials that have their own bargaining units that will be forthcoming.

Commissioner Boyce: Thank you, so much.

Commissioner Boyce moved to approve Resolution 0014-20, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote.

Resolution No. 0015-20, to convene into Executive Session for the purpose of considering personnel matters (Board of Commissioners).

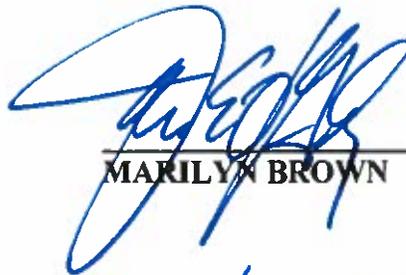
Commissioner Boyce moved to go into Executive Session to consider the appointment, employment, promotion, or compensation of a public employee, seconded by Commissioner Brown. The Resolution was unanimously adopted by roll call vote and the Commissioners convened into Executive Session at 9:50 A.M.

At 12:10 P.M., Commissioner Boyce moved to come out of Executive Session, with Commissioner Brown seconding, which was unanimously approved. No action was taken upon exiting Executive Session, and with no further business before the Board, the meeting was adjourned at 12:11 P.M.

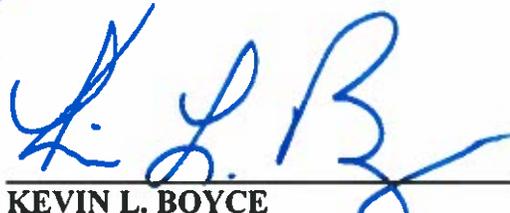
(Signature Page Follows)

These minutes are a summary of the Commissioners' meeting of January 7, 2020.

JOHN O'GRADY, PRESIDENT



MARILYN BROWN



**KEVIN L. BOYCE
BOARD OF COUNTY COMMISSIONERS
FRANKLIN COUNTY, OHIO**

Submitted by:



**Dean M. Hindenlang,
Clerk to the Board of Commissioners**

Enc.