

FRANKLIN COUNTY BOARD OF COMMISSIONERS

MINUTES OF GENERAL SESSION

April 24, 2018

The Franklin County Board of Commissioners convened in the Commissioners Hearing Room at 9:00 A.M. on Tuesday, April 24, 2018.

Present were: Kevin L. Boyce, President  
Marilyn Brown, Commissioner  
John O'Grady, Commissioner

Also present on the dais were Harold Anderson, Director of Business, Contracts and Zoning Unit, Prosecuting Attorney Office; Kenneth Wilson, County Administrator; Zachary Talarek, Director, Office of Management and Budget; and Antwan Booker, Clerk.

Commissioner Brown called the meeting to order at 9:05 A.M.

President Boyce: In recognition of Earth Day (April 22, 2018), Andrew Booker, Program Manager, Solid Waste Authority of Central Ohio (SWACO) is here to tell us about Earth Day and what you are doing at SWACO to celebrate it.

Mr. Booker: Thank you for having me today. I spent Sunday at Genoa Park celebrating Earth Day and talking to our residents about recycling. SWACO owns the county landfill and spend a lot of our time promoting recycling to our government entities, local communities, residents and businesses. There is some good news to report when it comes to recycling in Central Ohio. Franklin County has now achieved approximately 47% recycling rate. This is quite an achievement. We know that residents in Central Ohio support recycling. Over 90% of those we polled said local government should lead the way in this area. However, many people are confused on what can and cannot be recycled. One of the initiatives that SWACO is doing right now is Recycle Right Make a Difference campaign. We just finished a project with Grove City, Urbancrest and Jackson Township. We have tried to simplify the message about recycling. (recycling magnet and brochure) This was one of the resources that people identified that would be very helpful.

Commissioner Brown: Can you share with our audience the things that ought not to be recycled and those things that should be recycled?

Mr. Booker: We narrowed it down to five simple categories that should be in your recycling bin. Paper and cardboard, plastic bottles and jugs, glass bottles and jars, metal cans, and cartons. Of those, people find that cartons and plastics are confusing. Only plastic bottles and jugs with a neck that is smaller than the base should be recycled. Those plastics that are clam shell, should not be

recycled. The whole purpose of our campaign is to address these confusing issues. We have a lot of information on our website and residents of Franklin County will be seeing more of this information.

Commissioner Brown: We can make sure to get this information on our portal to make sure our employees know. No plastic bags.

Mr. Booker: Yes. That is another issue that is highlighted on these materials. A lot of people want to recycle them and should be returned to the grocery store to be recycled. We will be rolling these materials out for our residents of the County.

President Boyce: What do you do with the materials that cannot be recycled, but want to recycle?

Mr. Booker: I understand the frustration. Some of them can be returned to the place of purchase or scrap yards. We have a search engine on SWACO's website where you can put in any material and it will tell you the available options. This is our challenge as well and the task we have to make sure there are more and easier options for all of these materials. If you have any questions, contact us.

Commissioner Brown: How would they get in contact with you?

Mr. Booker: At [www.swaco.org](http://www.swaco.org).

President Boyce: I appreciate what SWACO does with recycling. The City of Columbus has come a long way in their recycling program. This has contributed to a better life for us long term. This waste can get into our waterways. I saw on a documentary the other day that they are creating an enzyme that can dissolve the plastics in the water. That is what we have come to to clean up our waterways. The landfill is not forever. There comes a point where our garbage is filled up in the landfill. We have to be thoughtful on dealing with waste in our homes and workplace. I have become more conscious about what we can do to recycle.

Mr. Booker: We can do better. That is what I encourage everyone to do. One thing that people do not realize is that recycling produces many more jobs than the landfill. That plastic you recycle can become a feedstock for a factory to get new materials. When you put that material back into the economy, you are creating more jobs than sending it to the landfill. Recycling is something everyone can do every day. It is not only good for the environment, but the economy as well.

Commissioner Brown: That is an important message. If we can make it as easy as possible for people to recycle, the better off everyone will be. Kids understand the importance of recycling.

Commissioner O'Grady: I live in a Township that has a contract with Local Waste. They haul away both recycling and trash. Every week, we put out about three times as much recycling as trash. We taught our kids about recycling. When we go places that does not have recycling, they notice.

Mr. Booker: That is great. We just met with your Township recently and you will be seeing these materials real soon. We worked with Local Waste that has incorporated this imagery in their own materials. 77% of the material that goes into the landfill could be recycled. The challenge for us is to make it easier to use cart based systems.

Commissioner O'Grady: There are a lot of things that people think are recyclable but are not. Styrofoam is not recyclable. There are certain plastics that are not recyclable. Most items that are recyclable have the recyclable logo on the bottom of them.

Mr. Booker: We are trying to keep it simpler than that. Leave it up to SWACO to build the market for those other materials.

Commissioner Brown: This is a great flyer and makes it easy. Thank you for being here.

President Boyce: I would like to talk about the State of the County Report. It is important that the County communicates with our residents. We need to take input from the public that we need to think about and plan for. This is our fourth year doing this. This is a way for the public to know how the County is working on your behalf. I want to encourage you to visit our website at [www.report.franklincountyohio.gov](http://www.report.franklincountyohio.gov). Here, we compile many ways that the lives of Franklin County residents are touched by County government and highlighting the investments of the Commissioners that we have made in public safety, economic development, health and human services and environment protection. The report includes updates on many County projects and initiatives, including the new Corrections Facility that is under construction. The SteppingUp initiative to reduce the number of adults with mental illness and co-occurring substance abuse in jail. The continued economic development efforts and combatting the opioid crisis. These are things that you read about or have been touched by. We want you to know how Franklin County is investing and working to address these things. I want to encourage you to contact us so we can hear from you.

Commissioner Brown: Getting the feedback from the community helps us focus on what is needed and helping our residents. Please do not assume that we are hearing everything, so contact us and let us know your concerns.

Commissioner O'Grady: It is another opportunity for us to share with the community what Franklin County does. One of our challenges is making sure people know and understand who we are and what services we provide to the community. I would love to get out in the community as much as we can.

President Boyce: When you think about it, Franklin County is one of the most robust counties in the Midwest. We have our challenges and continue to think about our future growth. We have been working on our Capital Improvement Plan. This report allows each agency to present what they are doing to the public. I met with a group of pastors yesterday and they wanted better access to the County. This report is an excellent example of providing them with that information. Did you want to make any comments Kenneth Wilson, County Administrator?

Mr. Wilson: The key is data. The State of the County Report is a vehicle on which residents of Franklin County can see the data and outcomes tied to the tax dollars. It affords Administration to look back as we prepare for where we are going. It is a valuable document. April is County Government Month and it gives us the opportunity to highlight what we are doing. We had County Health Day to show the community how the County is investing in public health initiatives. We partner with the Franklin Park Conservatory and the Green Corps Program. All of these are important to show the public what we are doing. I am glad we started this report.

Commissioner Brown: Thanks to our Public Affairs team for putting the report together.

President Boyce: I wanted to encourage you to come to the Cap City Half Marathon this weekend. This is a great illustration of who we are in Central Ohio.

Approval of the minutes of the April 3, and April 17, 2018 General Session, and the minutes of the April 5, and April 19, 2018 Briefing Session. Commissioner Brown moved to approve the minutes, seconded by Commissioner O'Grady. The minutes were unanimously approved by roll call vote.

**Resolution No. 307-18**, resolution authorizing a grant agreement with the Ohio Department of Rehabilitation and Correction for the Targeted Community Alternatives to Prison program (Court of Common Pleas) (\$2,250,000.00), presented by Jennifer Goodman, Executive Director, Court of Common Pleas, and Michael Daniels, Justice Policy Coordinator, Justice Policy and Programs.

Ms. Goodman: This grant agreement between ODRC and Franklin County authorizes the County receive \$2,250,000 during State FY 2019. This funding has been provided to us to address and offset the costs of supervising certain felony 5 offenders, who beginning on July 1, 2018 will be prohibited from being sentenced to prison. 50% of this funding will be utilized by the Courts Adult Probation Department and the remaining will be used for establishing programs by Justice Policy and Programs. For the court's portion, we have designated the funds to address the costs of community control supervision. The funding will allow the department to address the growing caseload needs because the trend to manage low risk offenders outside the prison system has been in place for a while now. Furthermore, the hiring of these additional officers will allow the department to address probation and risk reduction and recidivism utilizing evidence based practices. Now Mr. Daniels will discuss the programs he will establish with his portion of the funds.

Mr. Daniels: With the 50% we have, we will be using that to offset direct costs to the Sheriff's Office for the housing, food, medication, etc. for these felony 5 offenders, who will be staying at the County Jail. The lion's share of the money will be used to create and support existing and new programming, which will be designed to remove low level, non-violent misdemeanants that cycle in and out of the jail repeatedly for lack of services. We will continue to support the court's work release program. We will be looking at a bail assessment study to make sure we are using bail based on risk and not on income level. We

will be looking at a housing first program for our most frequent users of the system to be able to create a supportive housing system with wrap around services so they are not ending up in jail because they do not have a place to live or unable to maintain themselves. Our goal is to get 45-80 of the felony 5 individuals out of the jail and freeing up those beds.

Commissioner Brown: If we can get all of those who do not belong in the jail, we will be doing so well.

Mr. Daniels: We often say that the jail is for people we are afraid of and not where we house people who we are disappointed in or do not know where to put them.

Commissioner Brown moved to approve Resolution 307-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 308-18**, resolution authorizing a contract with Proteam Solutions, Inc. to provide program management and executive project oversight for the Franklin County Auditor's Office (Auditor) (\$836,400.00), presented by Brian Katz, Chief Counsel, Auditor's Office.

Mr. Katz: This resolution supplements the Auditor's Tax Accounting Project Team utilizing the real estate assessment fund. After working with the Prosecutor's Office and Purchasing we have chosen a state term schedule to provide project management and executive oversight. This company is specifically qualified because they have assisted in bringing two prior Franklin County projects through to deployment and is familiar with our business, vendors and other county agencies.

Commissioner Brown moved to approve Resolution 308-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 309-18**, resolution establishing, altering and widening of Eureka Avenue, Valley View Drive, Highland Avenue and Harper Road, Franklin Township, Franklin County, Ohio, declared necessary (Engineer), presented by Fritz Crosier, Chief Deputy Engineer, Engineer's Office.

Mr. Crosier: Commissioners, this resolution seeks to declare necessary the improvement of Eureka Avenue, Valley View Drive, Highland Avenue and Harper Road. This project is a roadway improvement in Franklin Township that will widen the roadway shoulders to allow for improved connectivity for pedestrians and bicyclists using the Camp Chase Trail. This is a collaborative project with the City of Columbus Recreation and Parks Department.

Commissioner Brown moved to approve Resolution 309-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 310-18**, resolution establishing, altering and widening of Thoburn Road at Dublin Road, Norwich Township, Franklin County, Ohio, declared necessary (Engineer), presented by Mr. Crosier.

Mr. Crosier: Commissioners, this next resolution seeks to declare necessary the improvement of Thoburn Road in Norwich Township. This project will include roadway widening and drainage improvements. This is a collaborative project with Norwich Township and the City of Columbus Recreation and Parks Department.

Commissioner Brown moved to approve Resolution 310-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 311-18**, resolution authorizing a contract with 2LMN, Inc., consulting engineers appointed to assist the Franklin County Engineer in performing bridge inspection services, Franklin County, Ohio (Engineer) (\$94,593.00), presented by Mr. Crosier.

Mr. Crosier: This resolution requests authorization to enter into an agreement with 2LMN, Inc. to perform inspections for various bridges throughout Franklin County. 2LMN, Inc. is a Disadvantaged Business Enterprise and was selected via the qualifications based selection process.

Commissioner Brown moved to approve Resolution 311-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 312-18**, resolution awarding contract and approving contract bond to Strawser Paving Company, for the 2018 Franklin County Township Resurfacing Program (Engineer) (\$1,753,514.72), presented by Mr. Crosier.

Mr. Crosier: Commissioners, this next resolution seeks to award the contract and approve the contract bond to Strawser Paving Company for the 2018 Franklin County Township Resurfacing Program. Strawser Paving Company was selected via the competitive bid process with a bid opening on April 5, 2018. Strawser had the lowest and best bid.

Commissioner Brown moved to approve Resolution 312-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 313-18**, resolution to accept preliminary allocation of County Motor Vehicle License Fee Funds to the City of Canal Winchester (Engineer) (\$200,000.00), presented by Carla Marable, Director of Communications, Engineer's Office.

Ms. Marable: The City of Canal Winchester has requested to use a portion of their permissive tax funds to improve Groveport Road at Gender Road. The county engineer has

viewed the proposed use of funds and has determined that they meet the allowable use of these funds.

Commissioner Brown moved to approve Resolution 313-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**PUBLIC HEARING** Resolution regarding the establishment, altering and widening of Havens Corners Road at Morrison Farms East Drive, Jefferson Township, Franklin County, Ohio, viewed – Engineer to file plans as necessary.

President Boyce: I would like to open up the Public Hearing for this resolution. Is there anyone here in the audience who would like to speak on this Public Hearing? Seeing none, I would like to close the Public Hearing and have the Clerk read the resolution into the record.

**Resolution No. 314-18**, resolution establishing, altering and widening of Havens Corners Road at Morrison Farms East Drive, Jefferson Township, Franklin County, Ohio, viewed – Engineer to file plans as necessary (Engineer), presented by Ms. Marable.

Ms. Marable: Commissioners, on March 27, 2018, the Board of Commissioners adopted a resolution declaring it necessary to establish, alter, and widen Havens Corners Road at Morrison Farms East Drive. And on April 17, 2018 the Board of Commissioners viewed said establishing, altering and widening of Havens Corners Road. This resolution authorizes the Engineer to prepare plans as necessary, and represents the second step in the legislative process.

Commissioner Brown moved to approve Resolution 314-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 315-18**, resolution for approval of the Villages at Jefferson Run, Phase 5 subdivision plat, Jefferson Township, Franklin County, Ohio (Engineer), presented by Ms. Marable.

Ms. Marable: This resolution seeks approval of the plat for Phase 5 of the Villages at Jefferson Run subdivision. This subdivision is located in Jefferson Township, just east of Havens Corners and Waggoner Rd. Approval of the plat allows the developer to move forward and begin the sale of 34 new lots in the subdivision.

Commissioner Brown moved to approve Resolution 315-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 316-18**, resolution authorizing a second contract extension to Bob Barker Company, Inc., Care Supplies, LLC; Keefe Group, LLC DBA Keefe Supply Company; McKee Foods Corporation; White Feather Farms of Ohio, Inc; Union Supply Group; Keilson Dayton Co., and YNL, Ltd. for the continuation of providing Commissary Items for Resale (Sheriff) (\$1,070,000.00), presented by Dave Masterson, Director of Administrative Services, Sheriff's Office.

Mr. Masterson: This resolution authorizes a one year contract extension through March 14, 2019 with eight distributors to supply the Commissary with needed food and hygiene items. These items will be resold to inmates in both jail facilities with proceeds used to benefit the inmates while incarcerated.

Commissioner Brown moved to approve Resolution 316-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 317-18**, resolution authorizing a non-general fund supplemental appropriation related to the 21st Century CURES Act (Alcohol, Drug & Mental Health Board), presented by Jonathan Wylly, Chief Financial Officer, Alcohol, Drug and Mental Health Board.

Mr. Wylly: Commissioners, this resolution will allow the board to use the rest of the 21st Century CURES Act funding. It was originally budgeted for last year, but is going to be expended this year to support the Maryhaven Addiction Stabilization Center and the mobile response team for the opioid crisis.

Commissioner Brown moved to approve Resolution 317-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 318-18**, resolution responding to the notice received concerning proposed Tax Increment Financing Districts, the Farms at Jefferson Incentive District Nos. 1 through 9, in Jefferson Township (Economic Development and Planning), presented by Josh Roth, Senior Program Coordinator, Economic Development and Planning.

Mr. Roth: On April 13, 2018 the County received notice from Jefferson Township informing us of their intention to create nine non-school tax increment financing districts. The rate of return of these TIF districts will propose 30 years at 100% and the purpose is to support a 263 acre residential development that will consist of 372 single family homes. This is along Clark State Road and the eastern County line. Primarily residential TIFs place a burden on the County's social service levy agencies that primarily commercial, industrial or mix-use do not. As a result, we are recommending that the Board vote in the affirmative to object to the terms of the proposed TIF district. This will allow the County to enter into negotiations for a mutually acceptable compensation agreement to make sure that our social service levy agencies receive a portion of the incremental increase of the property taxes.



Commissioner Brown: This is one of our opportunities that we get to change the terms?

Mr. Roth: That is correct.

Commissioner Brown moved to approve Resolution 318-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 319-18**, resolution authorizing a subgrant award and contract to the city of Columbus for batterers intervention services through the FY 2016 Justice Assistance Grant (Homeland Security and Justice Programs) (\$24,000.00), presented by Mr. Daniels.

Mr. Daniels: The resolution before you recommends your approval of a subgrant award using FY 2016 Justice Assistance Grant money for \$24,000. This is an agreement made between the County and the Municipal Court Probation Department to support the first of its kind in the nation domestic violence intimate partner violence perpetrator intervention program targeted specifically to the LGBTQ community. We launched this training through the Buckeye Regional Anti-Violence organization. This is the necessary step to sign the approval of the contract.

Commissioner Brown: Do we have baseline data where we are with this situation?

Mr. Daniels: No. The system in the court right now tracks the gender of the perpetrator. It does not ask that person for their sexual orientation or gender identity. Nor do we collect information about the gender, sexual orientation or gender identity of the victim. We do not have data that tells us the magnitude of the problem. We have anecdotal information from the court in probation and judges who tells us that there is a not insignificant number that there are people in LGBTQ relationships. The evidence based programming for heterosexual couples has been quite effective, is not culturally competent for the LGBTQ community. If you look at the number of cases filed and adjudicated, our guess is that there could be upwards of 400 people who could be eligible for this type of programming. This pilot program seeks to find a baseline and we anticipate serving 40 people. This will let the LGBTQ community know that we know that this is an issue and that we are solving problems in the community.

Commissioner Brown moved to approve Resolution 319-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 320-18**, resolution authorizing a modification to the contract with United Behavioral Health, Inc. (UBH) to extend onsite Employee Assistance Program counseling services for employees of the Department of Job and Family Services (JFS), Children Services (FCCS) and Animal Care and Control (ACC) (Human Resources) (\$77,000.00), presented by Jodi Leis, Assistant Director, Human Resources.

Ms. Leis: Good morning Commissioners. This amendment modifies the current contract with UBH and extends EAP services through March 31, 2020 for three county agencies where we have onsite EAP programming. In addition to extending these services through 2020, the following modifications are also being made: revising the number of onsite hours at Animal Care and Control and integrating group sessions; we are streamlining staffing and reporting for all three agencies; and we are bringing in line the hourly rate that is charged to each of the agencies so all three agencies are being the same hourly rate. We feel that these modifications streamline and get to the services that each agency needs. As a result, we are saving approximately \$30,000 over the course of this amendment.

Commissioner Brown moved to approve Resolution 320-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 321-18**, resolution authorizing May 15, 2018 as the Franklin County Commissioners Employee Recognition Day (Human Resources) (\$2,000.00), presented by Rob Young, Director, Human Resources.

Mr. Young: The attached resolution is for authorization for refreshments, flowers and other items being provided at the Employee Recognition reception, which will be held May 15, 2018 in the Franklin County Government Tower. The costs of these items will not exceed \$2,000. These expenditures are for proper public purpose.

Commissioner Brown moved to approve Resolution 321-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 322-18**, resolution approving purchases for various Franklin County agencies (Purchasing) (\$1,275,627.31), presented by Karl Kuespert, Director, Purchasing.

Mr. Kuespert: Good morning Commissioners, Karl Kuespert representing the Franklin County Purchasing Department. The resolution before you requests your approval of 125 purchase orders. For Small Emerging Business Enterprises there are 16 purchase orders which equals 12.8% of the purchase order volume; their total dollar amount is \$138,288.15 which equals 10.8% of the purchase order dollar volume. These purchase orders have been precertified as to the availability of funds by the County Auditor.

Commissioner Brown moved to approve Resolution 322-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 323-18**, resolution authorizing a contract with MAXIMUS Consulting Services, Inc. for the annual update to Franklin County's cost allocation plan and the Data Center's cost

analysis and rate study (Board of Commissioners) (\$40,000.00), presented by Zachary Talarek, Director, Office of Management and Budget.

Mr. Talarek: Good morning Commissioners. This resolution with MAXIMUS includes an update to the County's cost allocation plan in the amount of \$21,000 and the Data Center study in the amount of \$19,000. Last year, the General Fund was able to be reimbursed from non-general fund agencies approximately \$3,900,000 from the cost allocation plan as well as over \$1,000,000 for the Data Center for charges to non-general fund agencies.

Commissioner Brown moved to approve Resolution 323-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

**Resolution No. 324-18**, resolution appointing Lark Mallory to the board of the Columbus Zoo and Aquarium (Board of Commissioners), presented by Kris Long, Deputy Administrator.

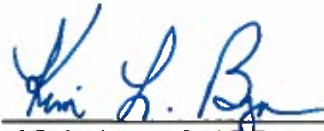
Ms. Long: Pending any questions, I recommend appointing Lark Mallory to this board.

Commissioner Brown moved to approve Resolution 324-18, seconded by Commissioner O'Grady. The Resolution was unanimously adopted by roll call vote.

There being no further business before the Board, the meeting was adjourned at 9:57 A.M.

**(Signature Page Follows)**

These minutes are a summary of the Commissioners' meeting of April 24, 2018.

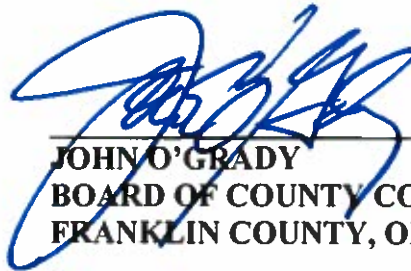


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**KEVIN L. BOYCE, PRESIDENT**

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**MARILYN BROWN**



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**JOHN O'GRADY  
BOARD OF COUNTY COMMISSIONERS  
FRANKLIN COUNTY, OHIO**

Submitted by:



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Antwan Booker, Clerk